GOVERNMENT OF TELANGANA <u>ABSTRACT</u>

Public Servants – PR&RD Dept. – Allegations of irregularities in execution of Panchayat Raj works in Chenjerla Gram Panchayat, Manakondur (M), Karimnagar District – Sri B.Uppalaiah, the then Dy.Executive Engineer RWS&S Sub-Division, Karimnagar, presently working as I/c Executive Engineer, RWS&S Division, Siricilla - Disciplinary proceedings under Rule 20 of Telangana Civil Services (Classification, Control & Appeal) Rules, 1991 – Article of charges – Issued.

PANCHAYAT RAJ & RURAL DEVELOPMENT (VIG.I) DEPARTMENT

G.O.Rt.No. 367 Dated: 22-05-2017

ORDER:

It is proposed to hold an enquiry against Sri B.Uppalaiah, the then Dy.Executive Engineer RWS&S Sub-Division, Karimnagar, presently working as I/c Executive Engineer, RWS&S Division, Siricilla, in accordance with the procedure laid down in Rule 20 of the Telangana Civil Services (Classification, Control & Appeal) Rules, 1991.

- 2. The substance of the imputations of misconduct or misbehavior in respect of which the enquiry is proposed to be held is set out in the enclosed statement of article of charges (Annexure-I). A list of documents by which and a list of witnesses by whom, the article of charges are proposed to be sustained are also enclosed (Annexure-II&III).
- 3. Sri B.Uppalaiah, the then Dy.Executive Engineer RWS&S Sub-Division, Karimnagar, presently working as I/c Executive Engineer, RWS&S Division, Siricilla, is directed to submit within ten (10) days of the receipt of this order, a written statement of his defence.
- 4. Sri B.Uppalaiah, the then Dy.Executive Engineer RWS&S Sub-Division, Karimnagar, presently working as I/c Executive Engineer, RWS&S Division, Siricilla, is informed that an enquiry will be held only in respect of article of those charges as are not admitted. He should, therefore, specifically admit or deny each article of charge.
- 5. Sri B.Uppalaiah, the then Dy.Executive Engineer RWS&S Sub-Division, Karimnagar, presently working as I/c Executive Engineer, RWS&S Division, Siricilla, is further informed that if he does not submit his written statement of defence on or before the Period specified in Para 3 above or otherwise fails or refuses to comply with the provisions of Rule 20 of Telangana Civil Services (Classification, Control & Appeal) Rules, 1991 or the orders / directions issued in pursuance of the said rules, the Inquiring Authority may hold the inquiry against him ex-parte.
- 6. Sri B.Uppalaiah, the then Dy.Executive Engineer RWS&S Sub-Division, Karimnagar, presently working as I/c Executive Engineer, RWS&S Division, Siricilla, is invited to Rule 24 of the Telangana Civil Services (Conduct) Rules, 1964, under which no Government Servant shall bring or attempt to bring any political or outside influence to bear upon any superior authority to further his interest in respect of matters pertaining to his service under the Government. If any representation is received on his behalf from another person in respect of any matter dealt within these proceedings, it will be presumed that Sri B.Uppalaiah, the then Dy.Executive Engineer RWS&S Sub-Division, Karimnagar, presently working as I/c Executive Engineer, RWS&S Division, Siricilla, is aware of such a representation and that it has been made at his instance and action will be taken against him for violation of Rule 24 of the Telangana Civil Services (Conduct) Rules, 1964.
- 7. The receipt of this G.O. shall be acknowledged.

(BY ORDER AND IN THE NAME OF THE GOVERNOR OF TELANGANA)

S.P.SINGH
CHIEF SECRETARY TO GOVERNMENT &
SPECIAL CHIEF SECRETARY TO GOVERNMENT(FAC)

To

Sri B.Uppalaiah, the then Dy.Executive Engineer RWS&S Sub-Division, Karimnagar presently working as I/c Executive Engineer, RWS&S Division, Siricilla

P.T.O.

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through the Engineer-in-Chief, PR, Hyderabad

The Engineer-in-Chief, PR, Hyderabad.

(in duplicate with a request to serve and return the dated acknowledgement copy)

<u>Copy to:</u>
The Secretary, VC, TVC, Hyderabad

The General Administration (V&E) Department. (w.r.t. Vigilance Report No.60 (265/V&E/E2/2014), dt. 24.09.2016)

//FORWARDED ::BY ORDER//

SECTION OFFICER

<u>ANNEXURE –I</u>

(Annexure to G.O.Rt.No. 367, PR&RD (Vig.I) Dept., dt.22.05.2017)

STATEMENT OF ARTICLES OF CHARGE FRAMED AGAINST SRI B.UPPALAIAH, THE THEN DY.EXECUTIVE ENGINEER RWS&S SUB-DIVISION, KARIMNAGAR PRESENTLY WORKING AS I/C EXECUTIVE ENGINEER, RWS&S DIVISION, SIRICILLA

CHARGE I:

That Sri B.Uppalaiah, the then Deputy Executive Engineer, RWS&S Sub-Division Karimnagar presently working as I/c Executive Engineer, RWS&S Division Sircilla, during the period recorded the excess measurements in execution of works in Chenjarla Gram Panchayat, Manakondur (M) Karimnagar (D).

Basis:

The V&E officials verified the following works in Chenjarla Gram panchayat, Manakondur (M) Karimnagar (D) i.e

Supply and erection of Memorins and repairs to mini tank, Chenjerla (V) Manakondur (M) of Karimnagar District.

The V&E Officials observed from the note file of DPO, Karimnagar that the DPO officials approved least quotation of L.M. Systems, Karimnagar for Rs.81,300/- even though the quotations are fake/fabricated and recommended the Dist. Collector, Karimnagar for admn approval for purchasing of Memorins and Spare parts. Further it is observed from the M.Book and cheque issue register, that the RWS Department officials paid an amount of Rs.98096/- to the Sarpanch Chenjerla against approved amount of Rs.81,300/- as the work estimate was sanctioned and executed well before the administrative approval. Hence the AE, DEE and Panchayat Secretary are colluded with the sarpanch with vested interest and executed the work without any valid approval from the competent authority. It is observed from the above that an excess amount of Rs.16,796/- was paid to the sarpanch, Gram Panhayat, Chenjerla, Hence the same is proposed for recovery.

Hence the Charge.

CHARGE II:

That Sri B.Uppalaiah, the then Deputy Executive Engineer, RWS&S Sub-Division Karimnagar presently working as I/c Executive Engineer, RWS&S Division Sircilla, during the period has made excess payments in execution of works in Chenjarla Gram panchayat, Manakondur (M) Karimnagar (D).

Basis:

The V&E officials verified the below work in Chenjarla Gram panchayat, Manakondur (M) Karimnagar (D) i.e

Special repairs to RO plant, Chenjerla (V) Manakondur (M).

During verification of records, it was noticed that new 3 HP submersible pump set was fixed to RO Plant Chenjerla and paid an amount of Rs.32,100/- to the Sarpanch vide Chq No.006792 dt. 23-10-2013. As verified from the buildings SOR 2013-14 for electrical items, the cost of 5.00 HP 30-35 stage three phase ISI Submersible motor pump set is Rs.29,500/-. But the SE,RWS&S circle, Karimnagar approved the rate of Rs.36,000/- for 5.00 H.P. 15 stage three phase ISI submersible motor pump set and same rate was paid by the RWS officials. But Comparison of above rate with SSR,SE approved rate is higher side. Hence it is clear that RWS officials paid the excess rate submersible motors. An amount of Rs.78,060/- was paid to the agency for the above work vide first and final bill. In view of the above the said facts it is clear that the AE(PR) 7 Sarpanch of chenjerla (V) had purchase motors at higher rates there by caused loss to Government money .

Hence the charge.

Supply and erection of Memorins and repairs to mini tank, Chenjerla (V) Manakondur (M) of Karimnagar District.

The V&E Officials observed from the M.Book and cheque issue register, that the RWS Department officials paid an amount of Rs.98096/- to the Sarpanch Chenjerla against approved amount of Rs.81,300/- as the work estimate was sanctioned and executed well before the administrative approval. Hence the AE, DEE and Panchayat Secretary are colluded with the sarpanch with vested interest and executed the work without any valid approval from the competent authority. It is observed from the above that an excess amount of Rs.16,796/- was paid to the sarpanch, Gram Panhayat, Chenjerla, Hence the same is proposed for recovery.

Hence the charge.

CHARGE III:

That Sri B. Uppalaiah, the then Deputy Executive Engineer, RWS&S Sub-Division Karimnagar presently working as I/c Executive Engineer, RWS&S Division Sircilla, have not followed the G.O.Ms.No.939, in execution of works in Chenjarla Gram panchayat, Manakondur (M) Karimnagar (D).

<u>Basis:</u>

The V&E officials verified the below works in Chenjarla Gram panchayat, Manakondur (M) Karimnagar (D) i.e

- 1. Special repairs to RO plant, Chenjerla (V) Manakondur (M).
- 2. Balance work to RO Plant, Chenjerla (V) Manakondur (M).
- Fixing of current motor near Pavan Srinivas (H) at Nityajigudem , H/o Chenjerla of Manakondur (M) of Karimnagar district.
- 4. Fixing of current motor to existing bore well near Bhulaxmi (H) at Chenjerla Supply and Erection of 3 HP Pump set at Chenjerla.

As per G.O.Ms.939, the Executive Engineer, Panchayat Raj Department is competent to accord the technical sanction for electrical works upto Rs.10.00 lakhs. But for the above electrical works, the Dy. Executive Engineer, Karimnagar accorded the technical sanction, which is deviation to G.OMs No.939.

Hence the charge

CHARGE IV:

That Sri B.Uppalaiah, the then Deputy Executive Engineer, RWS&S Sub-Division Karimnagar presently working as I/c Executive Engineer, RWS&S Division Sircilla, during the period accepted the invalid resolutions in execution of works in Chenjarla Gram panchayat, Manakondur (M) Karimnagar (D).

Basis:

The V&E officials verified the following works in Chenjarla Gram panchayat, Manakondur (M) Karimnagar (D) i.e

- 1) Special repairs to RO plant, Chenjerla (V) Manakondur (M)
- 2) Balance work to RO Plant, Chenjerla (V) Manakondur (M)
- 3) Supply and erection of Memorins and repairs to mini tank, Chenjerla (V) Manakondur (M) of Karimnagar (D).
- 4) Supply and Erection of 3 HP Pump set at Chenjerla.

(Contd... on page3)

In all the above works as verified from the Chenjerla Gram Panchayat minutes register, the Sarpanch signed the resolutions for special repairs and construction of additional rooms for Chenjerla Gram Panchayat Building. But as verified from above resolution the minutes were not signed by any of the ward members and Panchayat Secretary. Further no amount was mentioned in certain works in purchase of ATW machines, Memorins. Hence the resolution without specifying the amount is giving scope for malafied intention which cannot be considered and is not valid.

Hence the Charge.

Charge V:

That Sri B.Uppalaiah, the then Deputy Executive Engineer, RWS&S Sub-Division Karimnagar presently working as I/c Executive Engineer, RWS&S Division Sircilla, have violated G.O.Ms No.441, in execution of works in Chenjarla Gram panchayat, Manakondur (M) Karimnagar (D) and splitted the works so as to award works an nomination basis in execution of works.

Basis:

The V&E officials verified the below work in Chenjarla Gram panchayat, Manakondur (M) Karimnagar (D) i.e.

Supply and erection of Memorins and repairs to mini tank, Chenjerla (V) Manakondur (M) of Karimnagar (D).

As per G.O.Ms No.441, the work costing more than Rs.50,000/- shall be entrusted to agencies on tender basis. But officials and secretary Chenjerla Gram Panchayat entrusted the above works on nomination basis to Sarpanch Chenjerla Gram Panchayat which is a deviation to G.O.Ms No.441. Further the Panchayat Secretary Chenjerla neither issued the work order nor concluded the agreement with the executive agency. The V&E Officials observed from the M.Book and cheque issue register, that the RWS Department officials paid an amount of Rs.98096/- to the Sarpanch Chenjerla against approved amount of Rs.81,300/- as the work estimate was sanctioned and executed well before the administrative approval. Hence the AE, DEE and Panchyayat Secretary are colluded with the sarpanch with vested interest and executed the work without any valid approval from the competent authority. It is observed from the above that an excess amount of Rs.16,796/- was paid to the sarpanch, Gram Panhayat, Chenjerla, Hence the same is proposed for recovery. As per the GP minute's procurement of ATW machine and procurements of Memorins & repairs to mini tank was resolved in a single resolution for Rs.1.50 lakhs, the works into two (works shown in Sl.No.6&7) so as to bring the sanctioning powers within DEE level and entrust the work on nomination basis to Sarpanch, Chenjerla with a vested interest though the DEE is not competent to issue technical sanction to the electrical works. An amount of Rs.98,096/- was paid to the Sarpanch, Gram Panchayat Chenjerla against L.M Systems, Karimnagar for the above works vide Cheque No.000234, Dt. 06/11/2014.

Hence the charge.

Charge VI:

That Sri B.Uppalaiah, the then Deputy Executive Engineer, RWS&S Sub-Division Karimnagar presently working as I/c Executive Engineer, RWS&S Division Sircilla, have accorded technical sanctions without administrative sanction for the works in execution of works in Chenjarla Gram panchayat, Manakondur (M) Karimnagar (D).

Basis:

The V&E officials verified the following works in Chenjarla Gram panchayat, Manakondur (M) Karimnagar (D) i.e.,

P.T.O.

- 1. Special repairs to RO plant, Chenjerla (V) Manakondur (M)
- 2. Balance work to RO Plant, Chenjerla (V) Manakondur (M)
- 3. Supply and erection of Memorins and repairs to Mini tank, Chenjerla (V) Manakondur (M) of Karimnagar District.
- 4. Supply and erection of 3 HP Pump set at Chenjerla.

As per G.O.Ms No.441, the work costing more than Rs.50,000/- shall be entrusted to agencies on tender basis. But PR Dept officials and secretary Chenjerla Gram Panchayat entrusted the above works on nomination basis to sarpanch Chenjerla Gram Panchayat which is a deviation to G.O.Ms No.441. Further the Panchayat Secretary Chenjerla neither issued the work order nor concluded the agreement with the executive agency.

Charge VII:

That Sri B.Uppalaiah, the then Deputy Executive Engineer, RWS&S Sub-Division Karimnagar presently working as I/c Executive Engineer, RWS&S Division Sircilla, have not followed in the G.Os instructions and circulars for the works in Chenjarla Gram Panchayat, Manakondur (M) Karimnagar (D).

Basis:

The V&E officials verified the following works in Chenjarla Gram panchayat, Manakondur (M) Karimnagar (D) i.e

- 1) Special repairs to RO Plant, Chenjerla (V) Manakondur (M)
- 2) Balance work to RO Plant, Chenjerla (V) Manakondur (M)
- 3) Supply and erection of Memorins and repairs to mini tank, Chenjerla (V) Manakondur (M) of Karimnagar (D).
- 4) Fixing of current motor near Pavan Srinivas (H) at Nityajigudem ,H/o Chenjerla of Manakondur (M) of Karimnagar District
- 5) Fixing of current motor to existing bore well near Bhu laxmi (H) at Chenjerla
- 6) Supply and Erection of 3 HP Pump set at Chenjerla

The Government issued the guidelines to Panchayat Raj institutions on 13th Finance Grants for apportionment of grants among the Panchayat Raj Institutions and utilization of various components at GP,MP and ZP level during the 13th Finance Commission period i.e 2013-14 and 2014-15. The construction of GP building shall be taken up in only those Panchayat's which do not have their building or the existing building is in a dilapidated condition. The GP building should be constructed as per the type design approved by the Engineer-in-chief, PR. Tenders shall be invited for every work of GP which is to be executed on contract and the contract amount which exceeds Rs.50,000/-. Provided that no work shall be split up so as to be brought within the powers of nomination of the Panchayat without the permission of the Superintending Engineer procedure should be followed as per G.O.Ms.No.441. The Government has accorded the permission to enhancement of the powers of Technical sanction of the various levels of the officers of the GP vide G.O.Ms.No.94, PR&RD (Estt III) Dept., dt. 08-03-1999 and are as follows:

Sl.No.	Designation of officer	Existing powers	Powers enhanced
1	Assistant Engineers/Assistant Executive Engineers with less than 3 years service	Gram Panchayat works 2,000/- Jawahar Rozgar yojana (GP works 5,000/-	Rs.25,000/- for all category of works.
2.	Assistant Engineers/Assistant Executive Engineers with3 years service	Gram Panchayat works 5,000/- Jawahar Rozgar yojana (GP works 25,000/-	Upto Rs.25,000/- for all category of works.
3.	Dy .Executive Engineer	Gram Panchayat works 40,000/- Jawahar Rozgar yojana & EAS works 50,000/- Janmabhoomi works upto Rs.2,00,000 and normal works upto Rs.40,000.	Upto Rs.2,00,000/- for all category of works.

4.	Executive Engineer	Gram Panchayat works 10,00,000/- Jawahar Rozgar yojana 2,00,000/- &JRY EAS works 5,00,000/- Janmabhoomi works upto Rs.5,00,000 and normal works upto Rs.10,00,000/	, , ,
5	Superintending Engineer	Gram Panchayat works 20,00,000/- Jawahar Rozgar yojana 2,00,000/-&JRY EAS works 20,00,000/-Janmabhoomi works upto Rs.20,00,000 and normal works upto Rs.50,00,000	
6	Engineer-in- Chief,/Chief Engineer	Gram Panchayat works 50,00,000/- Jawahar Rozgar yojana 2,00,000/- & JRY EAS works 20,00,000/- Janmabhoomi works upto Rs.20,00,000 and normal works upto Rs.50,00,000	1

The Government accorded the permission for technical sanction powers to electrical works in respect of Panchayat Raj Engineering Department to all the Executive Engineers (PR) upto Rs.10.00 lakhs all the Superintending Engineers (PR) upto 50 lakhs and Chief Engineers upto value of the admn. sanction on par with the R&B department vide G.O.Ms.No.939, PR&RD (Progs.II) Dept, dt. 29-06-2010. Where as in the above works the above said rules have been found deviated by the V&E officials.

From this it is evident that, Sri B. Uppalaiah, the then Dy.Executive Engineer RWS&S Sub-Division, Karimnagar Presently working as I/c Executive Engineer, RWS&S Division, Siricilla has shown gross negligence towards his Legitimate Duties and violated Rule (3) of TCS (Conduct) Rules, 1964.

Hence the Charge.

S.P.SINGH
CHIEF SECRETARY TO GOVERNMENT &
SPECIAL CHIEF SECRETARY TO GOVERNMENT(FAC)

SECTION OFFICER

ANNEXURE -II

(Annexure to G.O.Rt.No.367, PR&RD (Vig.I) Dept., dt.22.05.2017)

LIST OF DOCUMENTS BY WHICH THE ARTICLES OF CHARGE FRAMED AGAINST SRI B.UPPALAIAH, THE THEN DY.EXECUTIVE ENGINEER RWS&S SUB-DIVISION, KARIMNAGAR PRESENTLY WORKING AS I/C EXECUTIVE ENGINEER, RWS&S DIVISION, SIRICILLA ARE PROPOSED TO BE SUSTAINED.

GA (V&E) Department, Vigilance Report.No.60, (265/V&E/E2/2014), dt:24.09.2016

S.P.SINGH
CHIEF SECRETARY TO GOVERNMENT &
SPECIAL CHIEF SECRETARY TO GOVERNMENT(FAC)

SECTION OFFICER

ANNEXURE -III

(Annexure to G.O.Rt.No.367, PR&RD (Vig.I) Dept., dt.22.05.2017)

LIST OF WITNESSES BY WHOM THE ARTICLES OF CHARGE FRAMED AGAINST SRI B.UPPALAIAH, THE THEN DY.EXECUTIVE ENGINEER RWS&S SUB-DIVISION, KARIMNAGAR PRESENTLY WORKING AS I/C EXECUTIVE ENGINEER, RWS&S DIVISION, SIRICILLA ARE PROPOSED TO BE SUSTAINED.

-Nil-

S.P.SINGH
CHIEF SECRETARY TO GOVERNMENT &
SPECIAL CHIEF SECRETARY TO GOVERNMENT(FAC)

SECTION OFFICER